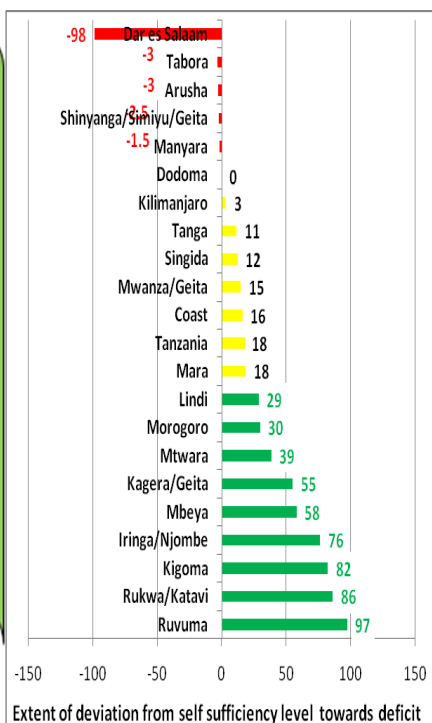


AGSTATS FOR FOOD SECURITY

VOLUME 1: The 2012/13 Preliminary Food Crop Production Forecast for 2013/14 Food Security

EXECUTIVE SUMMARY

The 2012/13 Preliminary Food Crop Production Forecast amounts 14,383,845 tonnes grain equivalent of which 7,613,221 tonnes constitute cereals and 6,770,624 tonnes comprise non-cereals. Requirement for 2013/14 marketing year amounts 12,149,120 tonnes of which cereals make up 7,656,673 tonnes and non-cereals constitute the rest 4,492,447 tonnes.



While Tanzania, during 2013/14, will be 118% food self sufficient, there is evidence to indicate that: 5 regions (RED) will be definitely deficit, 7 regions (YELLOW) will be definitely self-sufficient and 9 regions (GREEN) will definitely produce surplus. Here and there, pockets of vulnerable areas are signaled in 61 districts in 16 regions.

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Foreword

Starting 1992/93, the then Ministry of Agriculture through its National Early Warning System has developed and operated the food security assessment procedure with some specially designed [tools](#) to capture data, initially at a seasonal frequency involving the use of a sample survey questionnaire, (FSQ1) to address 'subjectivity' problems and later on at a weekly and a monthly frequency involving routine reporting forms (WRS1-5 and RRS1) to address 'early warning issues for food security.

Overtime, following challenges and opportunities surrounding the system these forms and questionnaires have been evolving towards the currently improved version where 10 different forms retrieving data from districts and sample villages towards assessing food situation and reporting with a reasonable statistical accuracy around the "AGSTATS for Food Security" Report to forecast eminent food security situation at national and sub-national level while opening doors of opportunities towards deeper insights of short-term to long-term interventions. While sample surveys using FSQ1 is now 20 years old addressing subjectivity problems in district estimates the routine reporting system using WRS1-5 and RRS1 has prevailed for 10 years addressing urgency and ad hoc issues amidst stringent budgetary constraint.

In recent years following rampant data gaps occasionally experienced in some retrievals it was necessary to introduce three additional forms which are retrieving more data to harmonize food security reflection at ground level to address the data gaps. The forms are TSA, Jed 6 and Jed 7 which are respectively intended to get local authority and expert opinion on general aspects of agriculture and food security as well as prices and rainfall data on record. For effectiveness purposes, the forms are used at the beginning and at the middle of consumption year which runs from 1st June to 31st May every year during respective preliminary and final forecast surveys conducted for validation purposes in company of the other structured forms explained earlier above. The outcome of these tools contributes to the output given by AGSTATS for Food Security and enables us to analyse production, requirement and food security status both at national and sub-national levels. Actions taken in sustaining food security acknowledge the need to involve stakeholders in all areas which must be supported by dissemination of this report. Improvement of data reliability accuracy and precision in this output has been 100% subject to resource availability by Government and commitment on the part of professional capacity in place.

Amidst the implementation of this Preliminary Forecast exercise the team recognizes the presence of 4 newly instituted regions viz. Geita, Katavi, Njombe and Simiyu and in due respect initiated the process of disentangling them from parent affiliates namely Mwanza, Rukwa, Iringa and Shinyanga regions respectively. While the process continues from 2011/12 final forecast, the results presented in this report reflects presence of 'compound' regions namely: Rukwa/Katavi, Kagera/Geita, Mwanza/Geita, Shinyanga/Geita/Simiyu and Iringa/Njombe, implying that while the administrative regions are already established the process of disentangling continues towards establishing statistical baselines into the future of the institutionalized regions viz. Katavi, Geita, Njombe and Simiyu. The disentangling process will ultimately add the new regions into the list of 21 to 25 regions once done. With compound regions the number of regions remains 21 at SSR analysis level but despite the challenges around the process attempts have been made to present vulnerable areas in 25 regions.

Back in the history of Early warning system a similar exercise happened while disentangling Dar es Salaam and Manyara regions from the hitherto Coast and Arusha regions respectively. The eventuality of this process will pave way to a lower level disentangling process that will cover new districts which are relatively numerous.

Main Highlights

- ◆ *The 2012/13 Preliminary Food Crop Production Forecast amounts 14,383,845 tonnes grain equivalent of which 7,613,221 tonnes constitute cereals and 6,770,624 tonnes comprise non-cereals. Requirement for 2013/14 marketing year amounts 12,149,120 tonnes of which cereals make up 7,656,673 tonnes and non-cereals constitute the rest, 4,492,447 tonnes.*
- ◆ *Based on these availability and requirement figures, a self sufficient status of 118% is attainable in terms of total food crops whereby cereals make up 99% and non-cereals make up 151%. In terms of gap/surplus analysis, this is respectively, 2,234,726 tonnes surplus of total food, of which a cereal gap amounting 43,452 tonnes coexists with a non-cereal surplus amounting 2,278,177 tonnes.*
- ◆ *While at national level the upper end self sufficiency is impressively evidenced by 9 regions (GREEN) that will definitely produce surplus and 7 regions (YELLOW) which will be definitely self-sufficient, there is evidence to indicate that: 5 regions (RED) will be definitely deficit. Towards operational setting to curb food insecurity in the country vulnerable areas are well signaled in 61 districts in 16 regions out of the current total of 25 regions (151 LGAs).*
- ◆ *The identified vulnerable areas will be closely monitored while in-depth vulnerability assessments will be carried out as [a necessary step](#) towards appropriate intervention actions.*
- ◆ *Compared to previous season, production increase of 8% has been observed in total food (15% in non-cereals and 2% in cereals). While leading cases of increase were notable in bananas (56%), Potatoes (33%), millets (28%) and rice (12%) the decline was most evident in two digits in wheat (16%) and pulses (10%). Other crops which show single digit changes are as per Table 3 and Appendix 6. The 8% broad gain is due to, among other causes, relatively better rains in respect of timely onset and a fairly appropriate distribution experienced over the season.*
- ◆ *An analysis of carryover stocks (COS) shows that, on the eve of new marketing year 2013/14 a total of 336,060 tonnes food stock was carried over into 2013/14 marketing year of which 26,801 tonnes was held in NFRA (National Food Reserve Agency) warehouses while 141,229 tonnes was held by private stockists and 168,030 tonnes was estimated as farm retention. Together with the 2,234,726 tonnes of food surplus arrived at as above, the total food availability, over and above the national requirement becomes 2,570,786 tonnes.*
- ◆ *It is however cautioned that the forecast is sensitive to vuli performance and about 466,236 tonnes is likely to deplete off, substantially reducing the amount in forecast. The Vuli contribution which would normally be 2,496,289 tonnes is currently predicted to stand at 2,030,053 tonnes signifying a possible draw-down impact as indicated if trends maintain the usual performance.*
- ◆ *It is highly recommended that the earmarked food surplus areas and food deficit areas are seen as opportunities and challenges that need to be appropriately addressed. Local market potential as per deficit signals should be well exploited prior to external orientation of any surplus food.*

Background

During the month of June¹, 2013 the National Food Security Division (Crop Monitoring and Early Warning) carried out a regular Preliminary food crop production forecast survey to predict food crop harvest status for 2012/13 and the corresponding availability for 2013/14. While the main objective was to establish the preliminary status concluded through capturing the effect of influential crop production factors that ruled over the growth stages from seed germination towards maturity, specific objectives were threefold: **first**, to establish statistically if food crop production has a substantial influence in agricultural performance, **secondly**, if national and local level food security status can be accounted for using the forecasts and, **thirdly**, if food security vulnerability is satisfactorily perceived to warrant vulnerability assessment.

The exercise involved collection of the 2012/13 data and information from all 151 LGAs of mainland Tanzania in collaboration with Regional Agricultural Advisors (RAAs) and the District Agricultural and Livestock Development Officers (DALDOs) partly through routine crop monitoring and early warning tools and partly through actual fielding of MAFC teams of experts to ground proof crop performance in both unimodal and bimodal areas correspondingly in respect of *msimu*, *vuli* and *masika* rainfall patterns of the 2012/13 crop season. Comprehensive analyses covering different retrievals were undertaken and results are presented in this report. The results concentrate on national and regional level food security status with main highlights of regions and districts bearing areas at risk.

Methodology

Briefly, the methodology of crop forecasting fundamentally combined 3 consecutive steps, Eye estimation approaches (EEM) used by DALDOs, Projective-forecasting Method (PFM) used by MAFC and the Food crop production forecasting sample survey (FCPFS) with background of joint design, test and approval by National Bureau of Statistics (NBS) and MAFC under the technical guidance of the United National Food and Agriculture Organization (FAO) and later manned by MAFC. Later on, in the process of analyzing Self Sufficiency Ratios (SSRs) and National Food Balances Sheets (NFBS) also following the technical guidance of FAO, the methodology extends to the calculation of food production in *grain equivalent terms*.

While Area and Production estimates largely borrows from DALDO estimates and partially improved by projective forecasting methods, Yield is largely improved by Agrometeorological approaches that borrow from plant-water-satisfaction indices and production is computed and presented in grain equivalent terms. Calculation of Self Sufficiency Ratios (SSRs) follows a simple food adequacy principle whereby production is related with local food crop requirement surrounding consumption and other uses based on requirement parameters employed by CMEW (See Appendix 8) and are presented in percentage terms.

The difference between preliminary forecast and final forecast is best based on the principle of *kobechakuota* whereby different phenological stages are monitored and estimated in percentage terms and cropped area. The area estimated during preliminary forecast focuses at planted area while

¹ The month when preliminary forecast data is due for collection/retrieval.

during final forecast the area switches to harvested area and the *kobechakuota* principle guides the estimates towards mature and harvestable crop.

Initially, the crop is largely in the vegetative and germination stages which is later promoted into mature and grain filling stages. In both these extreme stages, only traces of flowering stages are visible.

Methodological development has often corresponded with challenges surrounding imminent parameters been estimated. Arguably, concerns have been raised around how challenging is it to address statistical reflection of newly formed regions born from hitherto existing regions? For example, the 4 newly established regions viz. Katavi, Geita, Simiyu and Njombe are to be untied from old affiliates through Disentangling. Given a newly born region, disentangling is a process of revisiting situational settings while acknowledging inherited background of parent region towards present (2012/13) baselines. For example, in food security situations, statistics associated with SSR, Gap/Surplus analysis and vulnerable areas must be revisited based on agricultural measures/parameters used to measure food security. Disentangling is essentially a 5 step process covering (i) Identification and location, (ii) Establishing agric. potential and (iii) determining active crop cultivation trends, (iv) examining food supply and (v) mapping vulnerability trends. Thus, while the process continues through these steps, the results presented in this report reflect presence of compound regions namely: Rukwa/Katavi, Kagera/Geita, Mwanza/Geita, Shinyanga/Geita/Simiyu Iringa/Njombe, reflecting that while the administrative regions are already established the process of disentangling continues towards establishing statistical baselines into the future of new regions namely Katavi, Geita, Njombe and Simiyu.

With compound regions the number of regions remains 21 at SSR analysis level but despite the challenges around the process, attempts have been made to present vulnerable areas in 25 regions.

Findings

SSR shows the extent of deficits and surpluses as a locally available and accessible surplus sink and emergency based vulnerability management before considering external market opportunities available in neighbouring countries or elsewhere. From the analysis, it has been found that **14,383,845** tonnes of food crops will be available from farm production comprising **7,613,221** tonnes of cereals² and **6,770,624** tonnes of non-cereals³ (Table 1, Figure 1, Appendix 1 and Appendix 2) and will meet national food requirement amounting **12,149,120** tonnes of food by 118 percent implying a **2,234,726** tonnes of surplus food (Table 1, Appendix 2). An alternative approach is the national food balance sheet which relates country to country food balance status to guide policies of whether to export or import and the extent thereof.

² The cereal crops covered under CMEWS include maize, sorghum, millets, rice and wheat.

³ The non-cereals include pulses, cassava, banana and potatoes

Figure 1a: Tanzania Preliminary Food Crop Production Forecast for 2012/13 (With Cropwise Proportional Contribution)

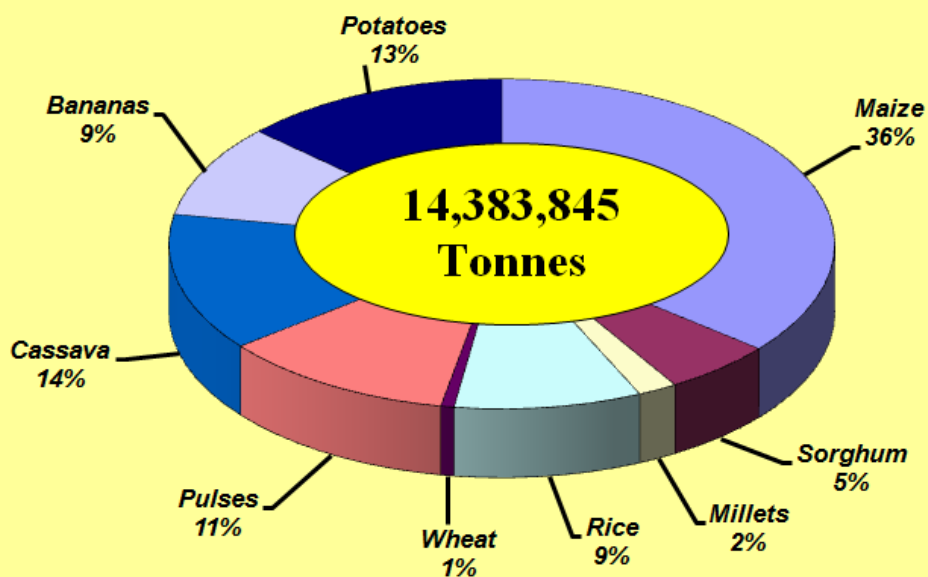


Figure 1b: Tanzania Preliminary Food Crop Requirement Forecast for 2013/14 Consumption Year (With Cropwise Proportional Contribution)

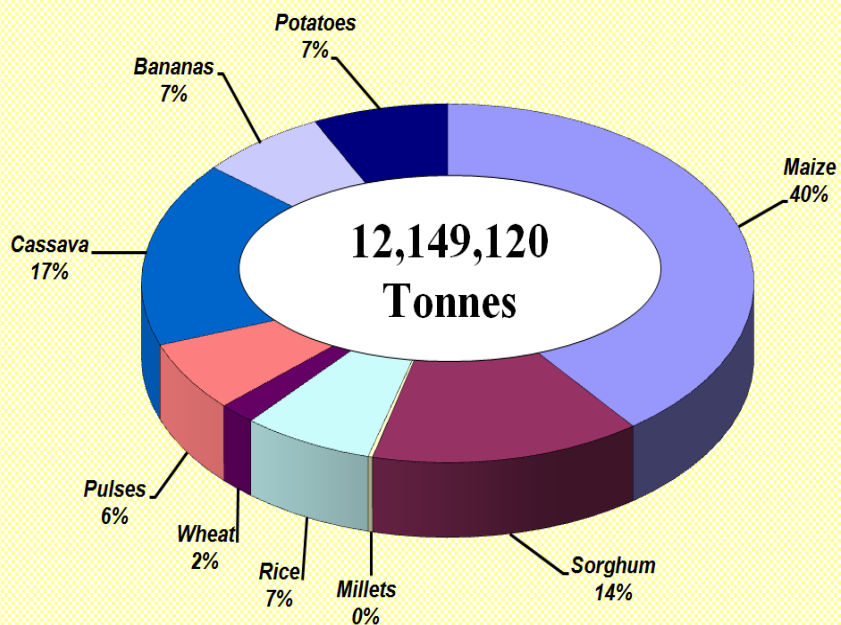


Table 1: The 2012/13 National Level Preliminary Food Crop Production versus Requirement and gap (-)/surplus(+) analysis for 2013/14 (GRAIN EQUIVALENT tonnages)

Cereals	Maize	Sorghum&Millets	Rice	Wheat	Cereals
Production	5,173,666	1,040,730	1,307,308	91,517	7,613,221
Requirement	4,819,651	1,762,750	840,487	233,784	7,656,673
Gap (-)/ Surplus(+)	354,015	-722,021	466,821	-142,267	-43,452
Non-cereals	Pulses	Banana	Cassava	Potatoes	Non-cereals
Production	1,641,493	1,306,628	1,943,222	1,879,280	6,770,624
Requirement	771,818	815,545	2,036,224	868,860	4,492,447
Gap (-)/ Surplus(+)	869,675	491,083	-93,001	1,010,420	2,278,177
TOTAL	Cereals	Non-cereals			TOTAL
Production	7,613,221	6,770,624			14,383,845
Requirement	7,656,673	4,492,447			12,149,120
Gap (-)/ Surplus(+)	-43,452	2,278,177			2,234,726

Carryover Stocks Analysis and its reflection to total surplus availability

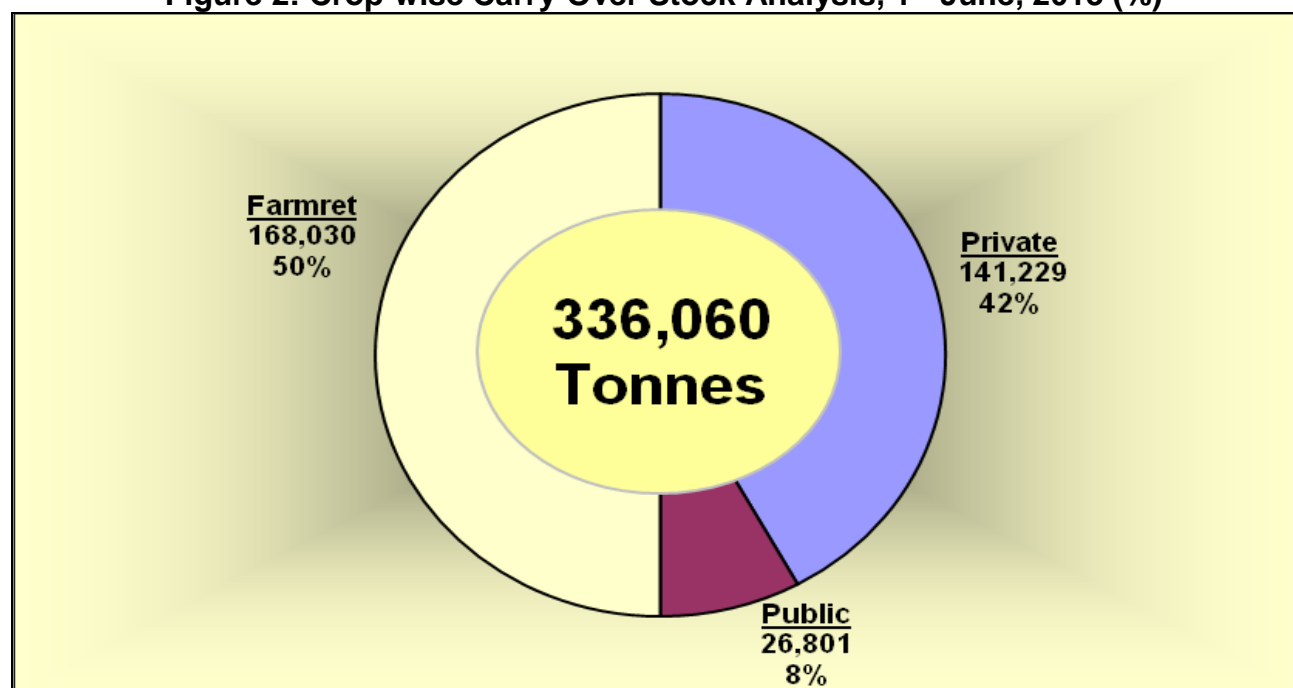
An analysis of Carryover Stocks (COS) shows that, on the eve of new food marketing year (1st June, 2013) a total of 336,060 tonnes of food stock was carried over into 2013/14 marketing year, of which 26,801 tonnes was held in NFRA premises while 141,229 tonnes was held by private stockists and 168,030 tonnes retention was estimated at farm level (Table 2 and Figure 2).

Table 2: Carryover Stocks Analysis, 1 June, 2013 (Tonnes)

May, 2013	private stocks	NFRA stocks	Farm retention	Total Stocks
Maize	2,218	26,799		29,017
Rice	6,479			6,479
Wheat	116,005			116,005
Sorghum	-	2		2
Pulses	16,527			16,527
COS	141,229	26,801	168,030	336,060

Added to the 2,234,726 tonnes preliminary forecast of food surplus arrived at as above, the total food available, over and above national requirement is 2,570,786 tonnes. On the crop wise basis, wheat is the largest followed by maize, pulses and rice. Sorghum is the minor and is only been attempted at public premises, the NFRA (Fig. 2).

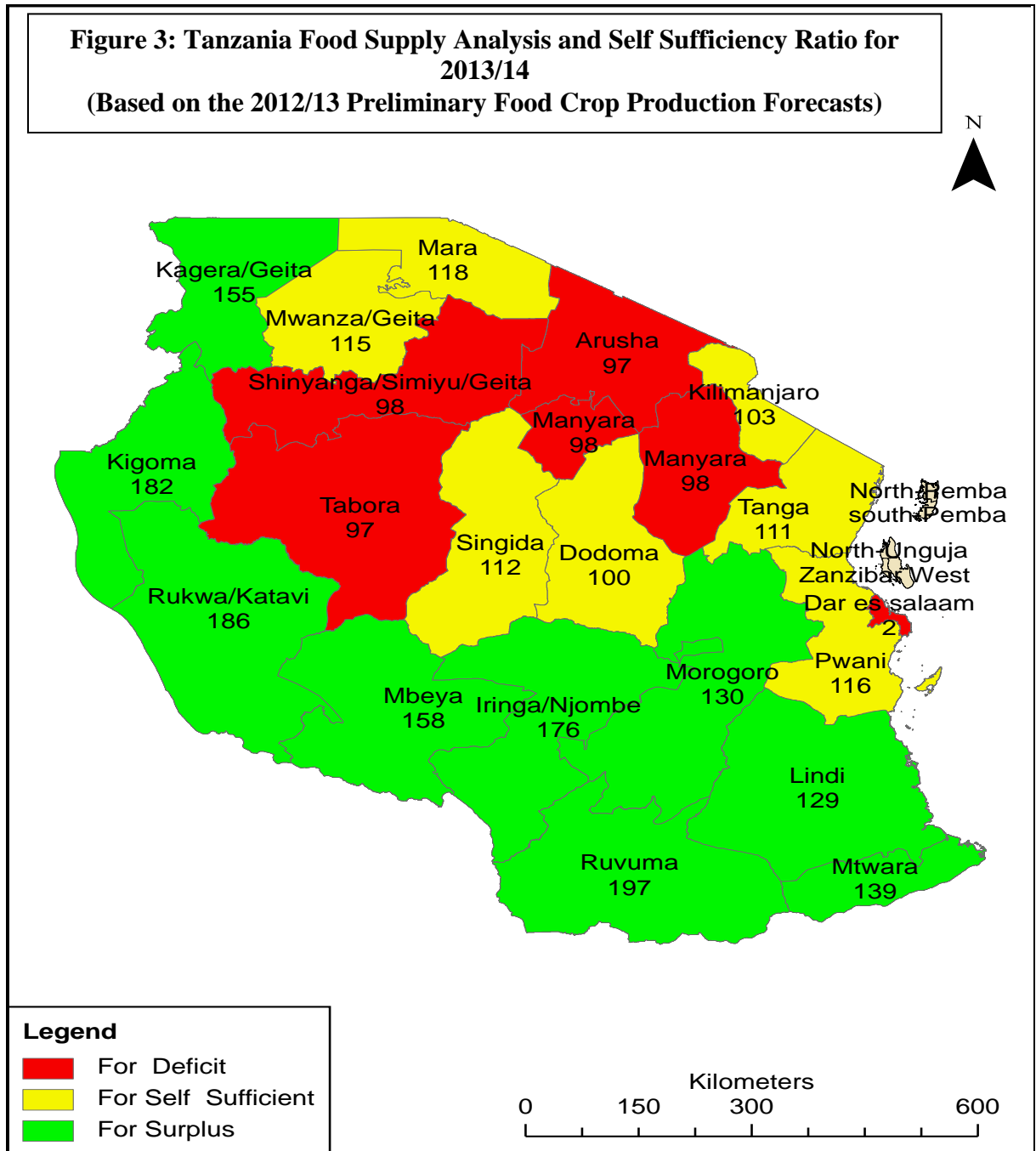
Figure 2: Crop-wise Carry-Over Stock Analysis, 1st June, 2013 (%)



Pending the anticipated 2013/14 vuli observation, the draw-down impact of 466,236 Tonnes is sensitively expected from the preliminary forecast. The draw down is 7% harsher than the 434,396 tonnes observed last year (Table 4, Appendix 3).

Sub-national level Food Security

At sub-national level, the 2012/13 production is predicted to meet food requirement for 2013/14 marketing year in 16 regions of which 9 regions will produce surplus with SSR of 129% upwards to 197% and 7 regions will produce at SSR of 100%-118%. The rest (5 regions) will produce at a definitely deficit status with SSR of 2%-98% (See Fig. 3).



Notwithstanding, here and there, pockets of vulnerable areas are scattered over 61 LGAs in 16 regions of which 4 have produced surplus, 6 have only meet local demand and 6 have produced at deficit levels. Implicitly, 9 regions out of 25 regions (new list) are declared free of agriculture related vulnerability nightmare (See Appendix 4).

Vulnerability

From the above, it is notable that except for Dar es Salaam, which is largely non-agricultural, the deficit regions (4 therefore) bear 20 LGAs with high level vulnerability and a serious warning is accordingly sent out. Further warnings are focused to 12 additional regions bearing pockets of food shortage in 41 additional LGAs, 28 from 8 definitely self sufficient regions and 13 from 4 definitely surplus regions.

The rampant vulnerability amidst self sufficient and surplus food security status signify that, the lower down from national level, the worse and the national self sufficient status masks the true colors that are better reflected at lower levels down towards households. Accordingly the following recommendations are worth implementation.

Recommendations

- ◆ From above, a total of 61 LGAs in 16 regions have been identified to bear vulnerable areas and should be subjected to an in-depth vulnerability assessment towards a necessary intervention by Government.
- ◆ The food surplus regions (9 in total) and food deficit regions (5 in total) should be seen as opportunities and challenges that need to be appropriately addressed. Local market potential reflected by deficit indicator signals should be well exploited prior to external orientation of predicted surplus and before worrying too much from any perceived shortfall.
- ◆ Whilst working towards liberalized market with neighbouring countries, the initiative to establish local import-export interaction points should be enhanced for transparency purposes and in an endeavour unofficially gain from trade and regional integration. Concurrently, the recent initiatives towards improved *food access* and *utilization* information should be encouraged and supported beyond existing initiatives towards *availability* and *stabilization*.
- ◆ The foreign market sink, though apparently challenging should be seen as opportunities that are encouragingly unraveling national growth potential beyond existing local market. Nevertheless, local market supplies are more paramount to adequately saturate before any trigger towards an external orientation now.

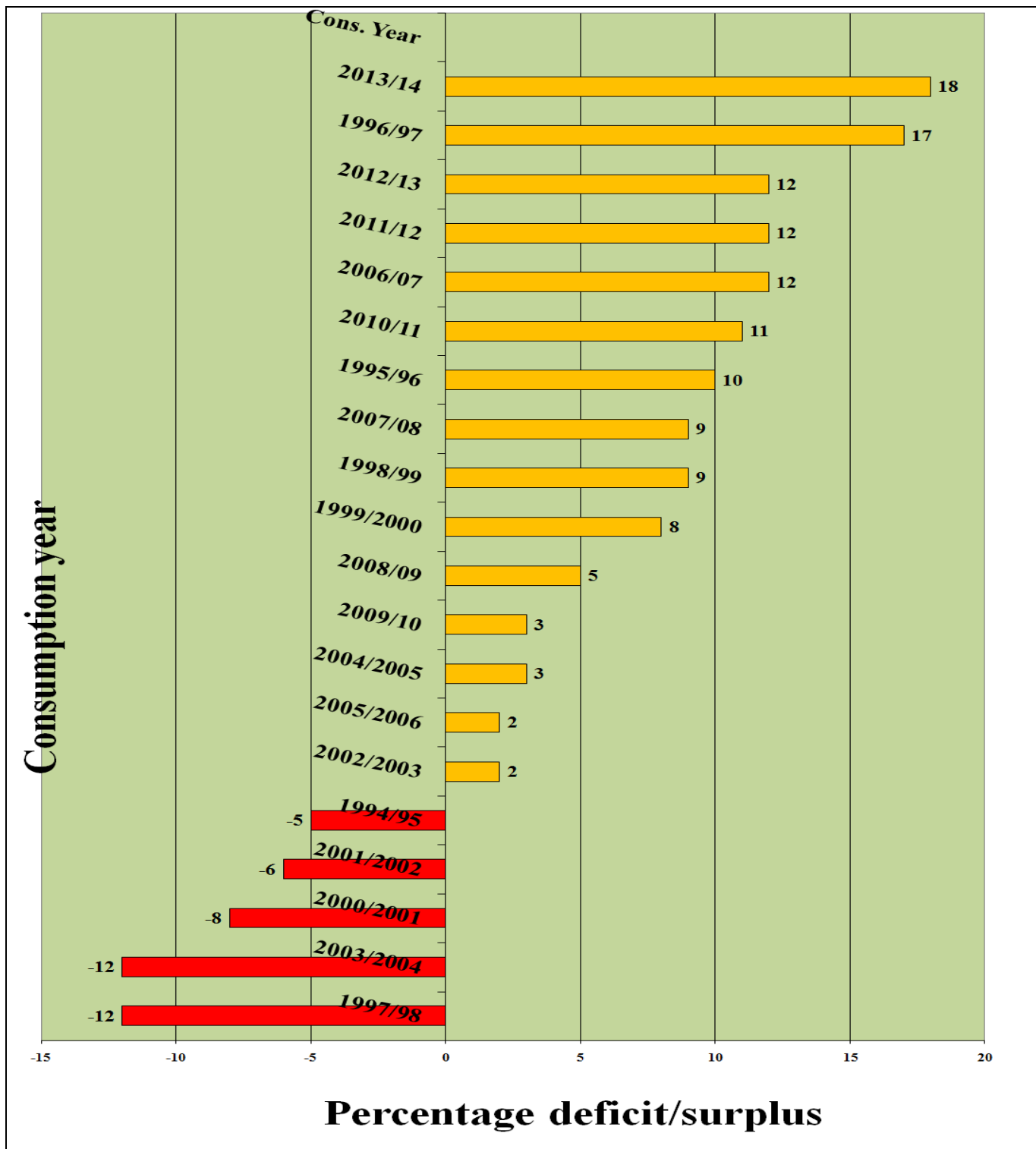
Appendix 3: Vuli contribution to total production - Normal and Current Based on Preliminary Forecast 2012/13

REGION	Production (Tonnes)	Vuli contribution (%) - Normal Scenario	Normal-Vuli contribution (T)	Vuli contribution (%) - 2012/13	2012/13-Vuli contribution (T)
Arusha	454,052	20	90,810	16	73,850
Coast	325,334	10	32,533	8	26,457
Dar es Salaam	19,056	10	1,906	8	1,550
Dodoma	570,084		-	-	-
Iringa/Njombe	910,870		-	-	-
Kagera/Geita	1,191,637	80	953,310	65	775,259
Kigoma	1,129,034		-	-	-
Kilimanjaro	442,219	35	154,777	28	125,869
Lindi	290,001		-	-	-
Manyara	402,555		-	-	-
Mara	559,822	45	251,920	37	204,868
Mbeya	1,287,746	5	64,387	4	52,362
Morogoro	809,412	15	121,412	12	98,736
Mtwara	461,664		-	-	-
Mwanza/Geita	1,158,548	55	637,201	45	518,190
Rukwa/Katavi	944,786		-	-	-
Ruvuma	848,076		-	-	-
Shinyanga/Geita/S	933,501	7	65,345	6	53,140
Singida	418,277		-	-	-
Tabora	613,730		-	-	-
Tanga	613,441	20	122,688	16	99,774
Bimodal-Tz	7,514,001	33	2,496,289	27	2,030,053
Total-Tz	14,383,845	17	2,496,289	14	2,030,053

Appendix 6: Time Series Analysis of Production of Major Food Crops in Tanzania, based on available series (1986/87 - 2012/13)
(Thousand Tonnes and Percentages as indicated)

Year	Maize	Sorghum	Millet	Rice	Wheat	Cereals	Pulses	Cassava	Bananas	Potatoes	Non-cereals	Total	Year
2012/13 (Preliminary)	5,174	768	273	1,307	92	7,613	1,641	1,943	1,307	1,879	6,771	14,384	2012/13 (Preliminary)
25yaverage	2,884	730	187	668	83	4,551	724	1,690	831	781	4,025	8,577	25yaverage
5yaverage	4,161	801	264	1,215	94	6,535	1,391	1,721	984	1,426	5,522	12,057	5yaverage
Trend Values	4,324	788	264	1,277	100	6,752	1,567	1,747	1,042	1,638	5,994	12,747	Trend Values
%age change from 25y-average	79	5	46	96	11	67	127	15	57	141	68	68	%age change from 25y-average
%age change from 5y-average	24	-4	3	8	-3	17	18	13	33	32	23	19	%age change from 5y-average
%age change from Trend Values	20	-3	3	2	-8	13	5	11	25	15	13	13	%age change from Trend Values
%age change from year t-1	1	-8	28	12	-16	2	-10	7	55	33	15	8	%age change from year t-1

**Appendix 7: Self Sufficiency Variations Overtime in Tanzania, 1994-2014
(Percentage deviation from 100%)**



Appendix 9: Methodological Considerations-II.

As highlighted in the Foreword to this report, the early warning system has been increasingly worked around subjectivity towards Objectivity, absence or late availability of data towards timeliness and inability to access data sources towards a staunch ability to address urgency and ad hoc data needs. While sample surveys using FSQ1 is now 20 years old addressing subjectivity problems the routine reporting system using WRS1-5 and RRS1 has prevailed for 10 years addressing ad hoc data needs for generating food security reports for decision making amidst stringent budgetary constraint common in Tanzania.

In a nutshell, the functions of the Field forms vary but resemble in that they are used by field MAFC staff to record, validate and prepare data for retrieval by Headquarter supervisors as follows:

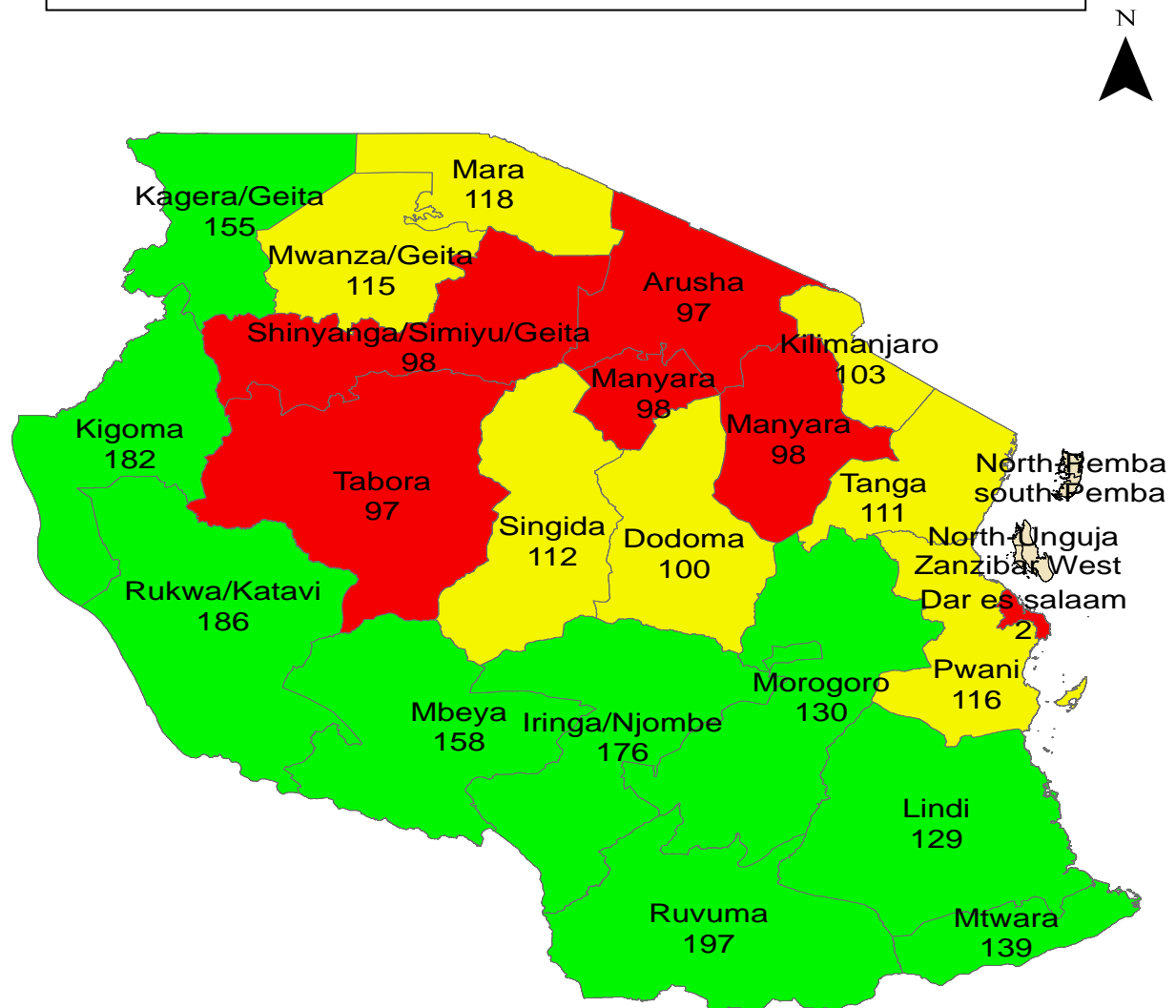
- 1. targets and implementation of crop cultivation at field level (**WRS1:** Weekly Retrieval System 1);*
- 2. phenological phases applying Kobechakuota principle at field crops (**WRS2:** Weekly Retrieval System 2);*
- 3. crop pests both at pre-harvest and post harvest phases (**WRS3:** Weekly Retrieval System 3);*
- 4. food availability at local market (**WRS4:** Weekly Retrieval System 4);*
- 5. rainfall precipitation as locally perceived (**WRS5:** Weekly Retrieval System 5);*
- 6. various food security variables and principally area change per crop from previous season (**FSQ1:** Food Security Questionnaire 1 applied in NBS based sample villages);*
- 7. various agricultural and food security variables on monthly basis (**RRS1:** Routine Reporting System 1);*
- 8. conventionally reported information by local authority as guided by CMEW short list (**TSA:** TSA=Tripple S Analysis =SSS Analysis = Snap-Shot Stories);*
- 9. average monthly prices at local markets (**Jed6:** Price table No. 6);*
- 10. monthly rainfall mm and days as received per local station (**Jed7:** Rainfall table No. 7);*

The National Early Warning System has been instrumental in producing regular information to inform on crop target implementation, field crop progress along phenological phases, pest threat afield and awarehouse, food availability and market forces, rainfall prevalence amidst drought/water stressed agriculture in Tanzania, detection of vulnerable areas as locally perceived by experts and improving on objectivity through a village-level sample survey.

With this system we have been able to produce on annual basis, preliminary forecast and final forecast reports and trigger a vulnerability assessment that zooms into detected hotspots at district level towards household level. The system has also been instrumental in preparing monthly food security updates and other ad hoc reports in response to management needs. The other unique contribution has been that of populating and updating national food balance sheets and sharing with the process of integrating regional food security situation in this respect with EAC and SADC along regional food balance sheet approach.

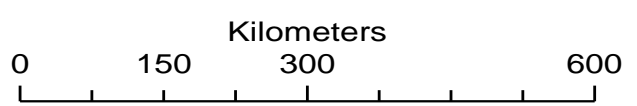
Tanzania Food Supply Analysis for 2013/14

(Based on the 2012/13 Preliminary Food Crop Production Forecasts)



Legend

- For Deficit
- For Self Sufficient
- For Surplus



In general, while Tanzania is expected to be food self sufficient at 118% 5 regions are notably definitely deficit and 16 regions are foreseen to continue experiencing vulnerability in 61 LGAs. Vigilance is strongly recommended against likely adversity.